## 1. Overnight short breaks at 1 Ledbury Road in 2016-2017

Action	Owner	By When	Target/Succes s Criteria	Progress
Cabinet approval of the way forward	Director for children's wellbeing	21 January 2015	Cabinet approve the way forward and enable contract negotiations to take place.	On 21 <sup>st</sup> January 2016, Cabinet agreed that the Council should become the lead commissioner for a service at 1 Ledbury Road in 2016-2017 and allocated an additional £600k to support short breaks for children with disabilities. The CCG, on 23 <sup>rd</sup> February 2016, also confirmed a £427k contribution from the Better Care Fund. These decisions enabled the Council to enter into contract negotiations with Wye Valley Trust during February and March. Weekly meetings were scheduled between the Council and Wye Valley NHS Trust to develop the contract and mobilise the service, with a contract being
Consultation takes place on the future provision at 1 Ledbury Rd	Assistant director education and commissioning	Feb 2016	Provision at 1 Ledbury Rd from 1 April 2016 is informed by consultation with children and parents/carers.	signed on 31 <sup>st</sup> March 2016. Quarterly contract monitoring meetings will be held through the life of the contract, informed by feedback from families.  A six-week <u>public consultation exercise</u> received 26 responses, including 13 from families of disabled children. During contract negotiations, the Council and Wye Valley Trust have endeavoured to balance the views provided, in a complex environment, with the needs of children, available resources, service capabilities and family preferences.  Meetings have continued between the three agencies to ensure the needs of children
Meetings continue to be held between Council, CCG and Wye Valley	Assistant director education and commissioning	Through 2016	Service provision is developed through a joint approach.	could be met by appropriate services. The three agencies will continue to meet as part of the recommissioning the wider short breaks programme for 2017, see section 2.  Between January and April 2016, 7 children ceased to access 1 Ledbury Road. Some have taken up the opportunity to be supported through direct payments or day-time short breaks services and some are transferring to other appropriate overnight services in May 2016. Each family has been involved in the design of their support package and transfer plans. There has been a delay in the delivery of a specialist piece of equipment that has impacted on the start dates of their new service for a few children. Equipment issues have now been resolved and placements are progressing. The children with disabilities team is keeping in touch by phone and planned meetings with these families during their transitional period and ensure that they are clear about what their individual plans are.  Much work has been done over the previous year to ensure that children have had a professional assessment of their needs by the Council's children with disabilities team. This is different to the previous arrangement where some children did not have any formal contact with the service and therefore it was not possible for the Council to be certain that the right children were accessing provision appropriate to their needs.

As of 1<sup>st</sup> April, 15 children continued to access services at 1 Ledbury Road, which reduced to 12 in May and is expected to reduce to 8 children in placement by the end of September as a result of transitions to adulthood or transfer plans agreed with families. The Council has been holding weekly case management meetings with Wye Valley Trust and has kept the CCG informed of developments. Case management meetings have now moved to fortnightly, with ongoing weekly operational contact between 1 Ledbury Road and the children with disabilities team to ensure that there is good communication about the needs of individual children and the service they are provided with.

The Council agreed a £0.5m contract with Wye Valley Trust in March 2016 to provide overnight short breaks at 1 Ledbury Road in 2016-2017. The service will provide over 900 nights of care for up to 15 disabled children, which is more than sufficient to meet the number of nights each child is expected to need during the year.

The new contract does not preclude the possibility of new referrals being made. However, there are two factors that should be considered. Firstly, it would be inappropriate to make new referrals until Wye Valley Trust has stabilised the operational delivery of the service. Secondly, there is no pool or backlog of children assessed as needing this type of provision that are awaiting a referral.

There has been a delay in Wye Valley Trust submitting an application for Ofsted registration for the 1 Ledbury Road site, which was expected to have been submitted in March. This delay arose from the Ofsted requirement for a director-level nomination to the 'responsible individual' role. Wye Valley Trust has now appointed a director to this role and the Ofsted application will be submitted once extensive background checks have been completed on the 'responsible individual'. Wye Valley Trust now expects to submit its Ofsted application in June 2016. Ofsted are aware of the need to prioritise the registration application once received, and have been in communication with Wye Valley Trust directly regarding this.

The service is now in a 3-month transitional period. As Wye Valley Trust moves the service towards a more outcomes-focussed model and complies with Ofsted regulations, there will be changes to the way the service is delivered. Some families will experience some change as the service has moved from 4 to 3 nights per week. Although there are more than a sufficient number of nights being funded to meet expected need, Wye Valley Trust has said that it can only deliver nights evenly spread throughout the year because of the employment conditions of its staff, resulting in the 3-nights per week model. Both organisations are working with individual families to understand and minimise the impact of any change. 1 Ledbury Road will endeavour to meet services requests from individual

families where ever possible. Should a family feel that the services is unable to meet their child's needs, the primary operational relationship is between them and their child's social worker, who together will consider how need could be met in different ways. The Council's children with disabilities team is keeping in touch with the families concerned and will continue to hold six-monthly reviews of each care plan and regular individual meetings with them to discuss their child's care plan.

It is the Council's intention through the new contract that families should be more involved in planning 'rotas' of their annual allocation of nights at 1 Ledbury Road. This needs to be seen in the context of meeting the broad range of needs of a small number of children, ensuring children are safely placed with other children, accommodating the competing preferences of their families and operating within Wye Valley Trust's staffing arrangements and opening times.

The service is expected by the Council to produce quarterly provisional rotas as from July, instead of the current monthly arrangement. A quarterly rota should give families more confidence that their nights will be more consistent. This is particularly relevant for children on the autistic spectrum who do need a consistent programme. It also helps families to plan better themselves.

As far as possible, provisional service rotas will consider family preferences for particular nights or dates. For example, while it is not always possible to meet parental preferences, the service has been able to meet some requests for specific nights for some children, or avoided particular nights at the request of a family.

The new contract requires Wye Valley Trust to share a provisional rota with the Council so that it can be assured that assessed needs can be met before it is then discussed with families. This requirement is in place as there have been incidences in the previous CCG contractual arrangements where provision was being made which did not necessarily meet assessed needs.

Regrettably, there were some operational teething problems that have caused distress to a small number of families. The provisional rota that was sent to families for May 2016 had not been approved within Wye Valley Trust management arrangements nor shared with the Council. Once the issue came to light, the Trust took immediate action to withdraw and correct the rota to follow the process described above. Wye Valley Trust has contacted the families concerned to apologise for the error and has assured the Council that it is taking further action internally to prevent such a situation being repeated. The Council has since received correspondence from a small number of families

expressing concern or anger regarding the way the May rotas have been managed, and has responded to each family individually.
In light of these problems, the Council's children with disabilities team has also endeavoured to speak directly to all of the families supported by the service. In the main, families understand that an error was made by the service and hoped to see more consistency and clarity on a revised provisional rota. Wye Valley Trust has reported that it has since experienced some aggressive on-site feedback from one parent.
Rotas up to the end of July have now been shared with families. Provisional rotas for August and September have been prepared and will be shared with families in June.

## 2. Family-based overnight short breaks

Owner	By When	Target/Succe ss Criteria	Progress
Team manager,	March	Prospective	There is a target to have the first six carer households available from September. It has
SGO & Kinship	2016	foster carers	taken longer than expected to attract potential host families to the new service. However,
hub		are aware of	following a review of its recruitment strategy, the Council held a successful open morning
		the	in January 2016, which saw 16 families discussing the possibility of becoming short breaks
		expectations	carers. This is in addition to those families who had already come forward.
		and sign up to them when they become specialist foster carers	Since then, ten applications have been received from prospective short breaks carers.  Seven have been undergoing assessment, and three are due to begin the process.  The first carer household was approved in May, with a further four due for approval in June. Planning to match specific children with suitable carers has begun including
Team manager, SGO & Kinship hub	Ongoing once carers have been identified	Prospective carers are aware of the needs of children that might be in their care.	discussions with families. An additional five households are at different stages of the care assessment process  The Council's legal services is considering the most appropriate advice to offer prospecti carers regarding home adaptations, which will be made available in due course and prior to placements beginning that require adaptations.  Training for short breaks carers includes standardised foster carer training and specific health and disability related training along with first aid, safeguarding and preparation to
	Team manager, SGO & Kinship hub  Team manager, SGO & Kinship	Team manager, SGO & Kinship hub  Team manager, SGO & Kinship hub	Team manager, SGO & Kinship hub  Team manager, SGO & Carers are aware of the needs of children that might be in

foster training. The standard preparation training for all foster carers is in place, but the
outstanding training issue has been around securing the health & clinical procedure
competency training from Wye Valley Trust. Health training has been agreed and the
capacity is now in place within WVT to provide this. Dates are being finalised.

## 3. Recommissioning short breaks provision for Herefordshire

Action	Owner	Ву	Target/Succ	Progress
		When	ess Criteria	
Continue to work with a range of potential short breaks providers to widen the offer in Herefordshire	Commissioning lead, children & families	March 2017	Families are able to have their needs met by a range of short breaks providers	Commissioners have identified additional opportunities for overnight short breaks that are now being taken up by families with Martha Trust in Herefordshire. Commissioners have also engaged with other providers that might wish to enter into the local short breaks market and participate in the forthcoming recommissioning exercise. Aspire, which already provides services for adults with disabilities' in Herefordshire, is one such organisation and has begun dialogue with families about what a new overnight short breaks service for disabled children could look like. Planning is at an early stage, but a new service could be available in 2017.
Recommission a range of short breaks by March 2017	Commissioning lead, children & families	March 2017	A range of short breaks are in place from March 2017 and are highly valued by families	The project to ensure that sufficient overnight short breaks were in place for this year has come to an end. Any issues regarding provision at 1 Ledbury Rd will be dealt with via contract monitoring work. A new project to recommission the wider short breaks programme for 2017 is now established. A project plan is established to consider:  Preferred commissioning cycle period beyond 2017, e.g. commissioning for a 3 or 5 year period  Expected needs and available resources for the commissioning period across
Consultation takes place with parents and carers and children on the recommissioning of short breaks provision.	Commissioning lead, children & families	2016- 2017	Parents, carers and children are able to provide their views	<ul> <li>partners</li> <li>Learning from best practice approaches to short breaks in similar areas</li> <li>Fitting a procurement and contracting model with a move towards greater choice and control through direct payments and personal budgets</li> <li>Ongoing engagement with families on all of the above to design and implement a future short breaks offer in Herefordshire</li> <li>In May, the Council attempted to contact 100 families that have access short breaks services by telephone to ask them about their experiences, needs and preferences. The telephone approach has been successful in making direct contact with 55 families, which is a higher response rate than would have been expected from a written survey. The telephone survey closed at the end of May and the results are currently being analysed.</li> </ul>

## APPENDIX A

These voices of families will go on to inform further consultation, service design and
procurement activities during the year. The Council is also proactively engaging the
Herefordshire Parent Carers Forum and has offered to meet with other local support
groups of they feel it would be useful.